Greenhouse and Statehouse: The Evolving State Government Role in Climate Change

Barry Rabe
University of Michigan



Trends in state policy development

- Proliferation of state policies
- Diversification into numerous policy areas
- Explicit vs. incidental GHG reduction
- Extension of existing state authority
- Building on experience from earlier federal policies
- State vulnerability to climate change
- States as GHG sources



Multiple drivers, multiple benefits

- Renewable energy
 - Energy independence + supply reliability
- Air pollution
 - Control conventional pollutants
- Agriculture
 - Soil conservation + income from GHG credits
- Forestry
 - Energy conservation + wildlife preservation
- Transportation
 - Congestion mitigation



Common design features

- Links to economic development strategies
 - Development of new markets and technologies
 - Regulatory predictability
 - Opportunity to credit early reductions
- Policy entrepreneurship
- Bipartisan support



+ Case Studies

Policy Sector	State	Gov/H/S	Others
Renewable Energy	TX	R/R/R	15 others
Air Pollution	MA	R/D/D	NH
Agriculture	NE	D/NP	IL, OK, ND,
Forestry	MN	R/R/D	MY, OR
Waste Management	NC	D/D/D	WI
Transportation	GA	D/D/D	CA, WA
Energy	OR	D/R/R	MN
Reperming Registry	WI	R/R/D	CA
Comprehensive	ŊJ	R/R/R	NY, New Engl.



Case Study: Texas

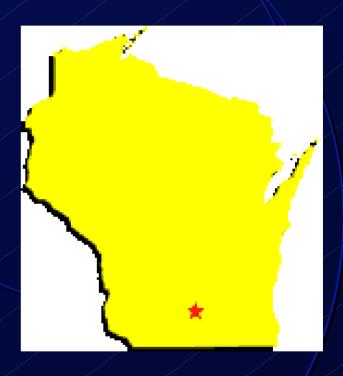
- RPS signed in 1999 by then-Governor George W. Bush
- GHG reduction incidental, but substantial
- Process: Deliberative opinion poll
- Outcome: "Texas Wind Rush"
- Proliferation: 16 states have renewable portfolio standards/goals





Case Study: Wisconsin

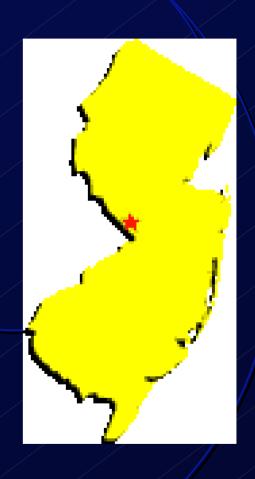
- Mandatory carbon dioxide reporting
- Regulation approved in 1993 by then-Governor Tommy Thompson
- Process: Incremental adjustment of emissions reporting
- Outcome: Substantial participation, including volunteers
- Proliferation: Other states developing varied forms of disclosure (e.g., NJ)





Case Study: New Jersey

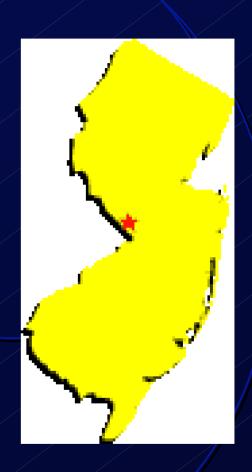
- 1998 Administrative Order supported by then-Governor Christine Todd Whitman
- Pledge to reduce GHG emissions 3.5 percent below 1990 levels by 2005
- Process: Comprehensive review of NJ GHG sources





Case Study: New Jersey

- Outcome: Active engagement of every sector
 - Industry covenants
 - RPS and Societal Benefit Charge
 - Landfill methane recapture
 - Broad participation:
 Universities, congregations,
 etc.
- Proliferation: New York and New England





Looking Ahead: Limitations

- Lagging states
- Severe state fiscal crises
- Turnover of supportive elected officials
- Regulatory fragmentation: A "patchwork quilt"



Looking Ahead: Possibilities

- Continued proliferation and diversification of policies
- Real GHG reductions as programs mature
- Collaboration between states and within regions: Diffusion and partnerships
- Models for future federal action

